



Staff Report

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Report To: **General Government Committee**

Date of Meeting: April 17, 2023

Report Number: FSD-013-23

Submitted By: Trevor Pinn, Deputy CAO/Treasurer

Reviewed By: Mary-Anne Dempster, CAO

By-law Number:

File Number:

Resolution#: GG-089-23

Report Subject: **2022 Annual Statement - Development Charges Reserve Funds**

Recommendations:

1. That Report FSD-013-23 be received; and
2. That a copy of this report be posted on the Municipality's website.

Report Overview

This report complies with the reporting requirements of Section 43 of the *Development Charges Act, 1997* to disclose the annual activity in the Development Charges Reserve Funds for 2022.

1. Background

- 1.1 In accordance with the *Development Charges Act, 1997*, Schedule A attached shows the activity in the Development Charges Reserve Funds for the year ended December 31, 2022, including opening and closing balances. The transfers and amalgamations of certain DC reserve funds, as outlined in report [FSD-009-23](#), are reflected in Schedule A.
- 1.2 Schedule B attached shows capital projects which were funded for the year ended December 31, 2022 with development charges. The table shows the total expenses, development charge financing and non-development charge financing.
- 1.3 Schedule C attached shows operating expenses which were funded for the year ended December 31, 2022 with development charges. The table shows the total expenses, development charge financing and non-development charge financing.
- 1.4 Schedule D attached shows projects which have been previously approved by Council through resolution or prior years' budgets. The amount committed relates solely to the development charges portion.
- 1.5 This statement is compliant with subsection 59.1(1) of the *Development Charges Act, 1997*.

2. Additional Information

- 2.1 A total of 23 capital fund (2021 – 34) and 9 (2021 – 6) operating fund projects have been financed by development charges.
- 2.2 The Municipality collected \$11,290,994 in municipal development charges in 2022, this compares to \$10,444,068 in 2021.
- 2.3 On January 18, 2021, Council passed by-law [2021-010](#), approving the Municipality's Draft Development Charges Background Study, October 15, 2020 and the Addendum to the Development Charges Background Study, November 3, 2020 prepared by Watson & Associates Economists Ltd. The by-law came into force on January 19, 2021 and will expire five years after that date.

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- 2.4 As identified in Schedule A, the Growth Studies DC Reserve Fund has an available balance of \$1,983,802 at December 31, 2022, with commitments from prior years of \$2,056,847 and 2023 Budget commitments of \$258,000, leaving a deficit of \$331,045. The commitments include various Planning studies and secondary plans, with the largest commitment being the required update to the Official Plan. The funds available in the Growth Studies DC Reserve Fund plus expected incoming development charge proceeds in future periods will be sufficient to cover the commitments as they arise.

3. Financial Considerations

Not Applicable

4. Concurrence

Not Applicable

5. Conclusion

It is respectfully recommended that the Annual Statement for the Development Charges Reserve Funds be received for information and made available to the public by posting on the Municipality's website.

Staff Contact: Michelle Pick, Accounting Services Manager / Deputy Treasurer, 905-623-3379 ext.2605 or mpick@clarington.net.

Attachments:

Attachment 1 – Schedule A - Development Charges Reserve Funds Activity 2022

Attachment 2 – Schedule B - Development Charges Reserve Funds Capital Projects 2022

Attachment 3 – Schedule C - Development Charges Reserve Funds Operating Expenses 2022

Attachment 4 – Schedule D - Development Charges Reserve Funds Commitments 2022

Interested Parties:

There are no interested parties to be notified of Council's decision.

Municipality of Clarington
Development Charges Reserve Funds Statement
For the 2022 Year

Schedule A Report
FSD-013-23

	580 Growth Studies	581 Library Services	582 Fire Protection Services	583 Indoor Recreation	584 Parks & Recreation Services	585 Operations	586 Services Related to Highways	587 Parking	Total
Balance as of December 31, 2021	\$ (2,021,015)	\$ (2,229,622)	\$ (7,159,941)	\$ (3,537,605)	\$ (4,017,954)	\$ (4,499,357)	\$ (31,958,907)	\$ (562,073)	\$ (55,986,474)
Plus:									
Development Charge Proceeds	(167,847)	(469,384)	(264,984)		(3,580,932)	-	(6,807,847)		(11,290,994)
Development Charge Incentives	-	-	-	-	-	-	-	-	-
Accrued Interest Apportionment	(54,370)	(52,641)	(198,293)		(255,181)	-	(1,133,855)		(1,694,340)
Transfer from Revenue Fund									-
Transfer from Capital Fund									-
Subtotal	(222,217)	(522,025)	(463,277)	-	(3,836,113)	-	(7,941,702)	-	(12,985,334)
Less:									
Amount Transferred to Capital Fund *					558,232	-	1,392,241		1,950,473
Amount Transferred to Revenue Fund**	158,622	78,703	36,854		1,070,580		552,820		1,897,579
Amount Transferred between Reserve Funds	100,808	703,697	324,182	3,537,605	(3,157,807)	4,499,357	(5,330,975)	562,073	1,238,940
Subtotal	259,430	782,400	361,036	3,537,605	(1,528,995)	4,499,357	(3,385,914)	562,073	5,086,992
Closing Balance as of December 31, 2022	(1,983,802)	(1,969,247)	(7,262,182)	-	(9,383,062)	-	(43,286,523)	-	(63,884,816)
Committed Amounts from Prior Years ***	2,056,846	243,075	107,896		3,744,046	-	27,373,597		33,525,460
Available at December 31, 2022	73,044	(1,726,172)	(7,154,286)	-	(5,639,016)	-	(15,912,926)	-	(30,359,356)
Committed Amounts from 2023 Budget ****	258,000	321,738	2,732,500		2,199,091		2,710,500		8,221,829
Balance Available for Future Needs	\$ 331,044	\$ (1,404,434)	\$ (4,421,786)	\$ -	\$ (3,439,925)	\$ -	\$ (13,202,426)	\$ -	\$ (22,137,527)

* See Schedule B	Total Development Charges collected on behalf of the Region in 2022	\$ 16,537,448
** See Schedule C	Less: amounts paid to the Region 2022	\$ 16,537,448
*** See Schedule D	Total Development Charges due to the Region at December 31, 2022	<u>\$ -</u>

**** 2023 Budget (includes 2023 debenture payments)
Note: brackets = funds available, no brackets = shortfall

Municipality of Clarington
Development Charges Reserve Funds Statement
For the 2022 Year

Schedule B Report
FSD-013-23

Capital Fund Expenses	Total Expenses For 2022	D/C R/F Financing	Non D/C Financing	Description
<u>D/C - Parks and Recreation Services</u>				
Newcastle Community Park	54,080	48,672	1,135	Parkland in Lieu
			4,273	Municipal Capital Works
Toyota Trail	608,565	287,859	288,722	Contribution from Others
			31,984	Municipal Capital Works
Northglen East Park	28,286	28,286		
Northglen Phase 8 Parkette	198,075	171,170	26,905	Contribution from Others
SCA Tennis Courts	8,190	8,190		
Rhonda Park Trail	3,674	3,306	368	Municipal Capital Works
Farewell Creek Park Trail - Phase 1	11,943	10,749	1,194	Municipal Capital Works
	\$ 912,813	\$ 558,232	\$ 354,581	
<u>D/C - Service Related to Highways</u>				
Baseline Rd (Lambs to Bennett)	24,934	24,934		
Lambs Rd Interchange at Highway 401	165,260	165,260		
Various Erosion Protection	90,561	60,676	29,885	Municipal Capital Works
Storm Water Management Pond Technology Park	4,986	4,986		
Lake Rd Extension (Bennett Rd to 310m West)	527,700	469,653	58,047	Municipal Capital Works
Grady Drive Environmental Assessment Completion	5,815	5,815		
Sidewalk -North Street (George St to Remi Court)	44,255	44,255		
Baseline Rd Reconstruction (Trulls Rd to Courtice Rd)	5,917	5,563	354	Municipal Capital Works
RR17 Sidewalk (Mill St -CPR Eastside)	34,734	34,734		
Middle Rd Reconstruction (Conc Rd #3 to Urban Limit)	10,980	9,113	1,867	Municipal Capital Works
Baseline Rd Structure (W of Green Rd)	2,207	2,207		
Pavement Rehabilitation	69,453	6,330	1,122	OCIF
			43,765	Tax Levy
			18,236	Pits & Quarries Reserve
Bowmanville Cemetery Expansion	397,069	357,362	39,707	Municipal Capital Works
New Equipment Purchase - Roads- 2021	115,559	106,228	9,331	Municipal Capital Works
New Equipment Purchase - Roads- 2022	59,059	39,128	19,931	Municipal Capital Works
Fleet-New-Parks	62,219	55,997	6,222	Municipal Capital Works
	\$ 1,620,708	\$ 1,392,241	\$ 228,467	
Total Capital Expenses	\$ 2,533,521	\$ 1,950,473	\$ 583,048	
Summary of Financing:		558,232		D/C - Parks and Recreation Services
		1,392,241		D/C - Service Related to Highways
			203,163	Municipal Capital Works R/F
			18,236	Pits & Quarries R/F
			1,122	OCIF
			43,765	Tax Levy
			1,135	Parkland in Lieu
			315,627	Contribution from Others
Total Financing	\$ 2,533,521	\$ 1,950,473	\$ 583,048	

Municipality of Clarington
Development Charges Reserve Funds Statement
For the 2022 Year

Schedule C Report
FSD-013-23

Operating Fund Expenses	Total Expenses For 2022	D/C R/F Financing	Non D/C R/F Financing	Description
<u>D/C - Growth Studies</u>				
Planning Studies-Tooley Robinson Subwatershed Study	20,470	9,292	1,032	Secondary Plan Reserve
			10,146	Recoverable from Developer
Planning Studies-Bow East Town Ctre Sec Plan	37,999	31,429	3,492	Secondary Plan Reserve
			3,078	Tax Levy
Planning Studies - Bow East Urban Ctre Sec Plan	64,307	57,876	6,431	Secondary Plan Reserve
Planning Studies-Courtice Transit Oriented Sec Plan	72,336	60,025	6,669	Secondary Plan Reserve
			5,642	Tax Levy
	\$ 195,111	\$ 158,622	\$ 36,490	
<u>D/C - Library Services</u>				
DC Library Services Budget commitments - Courtice Library Debenture	78,703	78,703		
	\$ 78,703	\$ 78,703		
<u>D/C - Fire Protection Services</u>				
Fire Station 2 Sanitary Connection	78,412	36,854	41,558	Municipal Capital Works
	\$ 78,412	\$ 36,854	\$ 41,558	
<u>D/C - Parks and Recreation Services</u>				
DC Parks and Rec Services Budget commitments - Newcastle Aquatic Debenture	1,023,750	921,375	102,375	10% Tax Levy
DC Parks and Rec Services Budget commitments - BIS Debenture	165,783	149,205	16,578	10% Debt Retirement
	\$ 1,189,533	\$ 1,070,580	\$ 118,953	
<u>D/C - Service Related to Highways</u>				
DC Service Related to Highways Budget commitment - Green Road Debenture	552,820	552,820	-	
	\$ 552,820	\$ 552,820	\$ -	
Total Operating Fund Expenses	\$ 1,937,464	\$ 1,897,579	\$ 197,001	
Summary of Financing:		158,622		D/C - Growth Studies
		78,703		D/C Library Services
		36,854		D/C Fire Protection Services
		1,070,580		D/C Parks and Recreation Services
		552,820		D/C Service Related to Highways
			17,624	Secondary Plan Reserve
			10,146	Recoverable from Developer
			41,558	Municipal Capital Works
			111,095	Tax Levy
			16,578	Debt Retirement
Total Financing	\$ 1,937,464	\$ 1,897,579	\$ 197,001	

Municipality of Clarington
Development Charges Reserve Funds Statement
For the 2022 Year

Schedule D Report
FSD-013-23

Committed Amounts From Prior Years' Budgets and Council Approvals

Year	Project Description	Amount Committed
D/C - Growth Studies		
2009 Operating 2017	Plan-OP Review-Consulting services growth management & Intensification-Courtice Industrial/special study 4 Bow. West Sec Plan	8,284
2011 Operating	Planning studies-Technology Park-streetscape zoning bylaw	23,166
2011 Operating	Plan-OP review-miscellaneous/contingency	11,348
2011 Operating 2017	Plan-OP review-commercial policy review-Courtice Industrial/special study 4 Bow. West Sec Plan	22,693
2012 Operating	Planning studies-Technology & Planning/Review project	27,686
2015 Unexpended	Planning studies-zoning bylaw review-90% DC [10% Prof fees Res tax levy]	108,639
2016 Operating	Operations-needs study [10% Prof fees Res tax levy] PO#11074	5,991
2017 Council	Secondary Plan Agreement template [10% tax levy]	18,000
2017 Operating	Planning Studies-Tooley Robinson Subwatershed Study	11,441
2017 Operating	Planning Studies-Bow East Town Ctre Sec Plan	95,277
2017 Operating	Planning Studies-Courtice Industrial/special study 4 Courtice Employment Lands	43,873
2018 Operating	Bowmanville West Secondary Plan	14,400
2019 Operating	DC Study	7,966
2019 Operating	OP Appeal Legal Costs	71,082
2019 Operating	Planning Studies	144,000
2020 Operating	DC GG Budget commitments - Plan Studies	333,000
2021 Operating	DC GG - Official Plan - Economic Development Strategy (90% DC's GG, 10% Econ Development RF (502))	45,000
2021 Operating	DC GG Budget commitments - Plan Studies - Official Plan Review	900,000
2022 Operating	Courtice Waterfront Design Study	120,000
2022 Operating	DC GG Budget commitments - Plan Studies - Economic Development Strategy	45,000
Total Committed: \$		2,056,846
D/C - Library Services		
2022 Capital	Library Collection	243,075
Total Committed: \$		243,075
D/C - Fire Protection Services		
2020 Operating	Fire Master Plan	80,000
2020 Operating	New Firefighter Uniforms	6,000
2022 Memo	Fire Station 2 Sanitary Connection	21,896
Total Committed: \$		107,896
D/C - Parks and Recreation Services		
2019 Capital	Farewell Creek Trail - Phase 2	209,191
2019 Operating	Consulting Parks Design [10% tax levy]	12,850
2020 Capital	Farewell Creek Park Trail - Phase 2	95,490
2020 Capital	Newcastle Community Park - Phase 1	1,039,065
2020 Operating	Consulting Parks Design	13,500
2021 Capital	Newtonville Estates Parkette	250,000
2021 Capital	Northglen East Neighbourhood Park	621,714
2021 Capital	Northglen Phase 8 Parkette	70,655
2021 Capital	North Bowmanville Dog Park	230,000

Municipality of Clarington
Development Charges Reserve Funds Statement

Schedule D Report
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For the 2022 Year

Committed Amounts From Prior Years' Budgets and Council Approvals

Year	Project Description	Amount Committed
2021 Capital	Stuart Park	191,810
FSD-047-21	Toyota Trail	126,681
FSD-004-22	Farewell Creek Trail - Phase 2	108,090
Res#C-055-22	SCA Tennis Court	150,000
2022 Capital	Brookhill Parkette	300,000
2022 Capital	Soper Creek Trail - Phase 3	325,000
Total Committed: \$		3,744,046
D/C - Services Related to Highways		
2011 Capital	Baseline Rd Sidewalk- Green to Westside	71,272
2011 Capital	Brookhill Tributary Nick Point Remedial Work- C/P closed in 2018, project projected for 2020 Budget	7,101
2014 Capital	Brookhill Blvd Oversizing	310,000
2015 Capital	Sidewalk-Rudell Rd (Sunset Blvd to Hart)	43,000
2015 Capital	Rudell Rd Reconstruction	60,000
2016 Capital	Liberty St sidewalk (Longworth to Bons-west side)	16,237
2016 Capital	Longworth Ave extension EA (Green to Holt)	11,445
2016 Capital	Middle Rd reconstruction (Con Rd 3 to urban limit)	65,206
2016 Capital	Soper Creek pedestrian link to Camp 30	338,400
2016 Capital	Grady Drive (at Foster Creek) Environmental Assessment Completion	42,190
2017 Capital	George Reynolds Dr Extension	15,801
2017 Capital	North Street Sidewalk (George to Remi)	29,748
2017 Capital	Longworth Ave and Green Rd Intersection	38,126
2018 Capital	Street lighting - RR57 (Hwy2 to 150m N of Stevens Rd)	15,792
2018 Capital	Darlington Blvd (South limit to Hwy2)	54,018
2018 Capital	Baseline Rd (Lambs to Bennett)	520,324
2018 Capital	Green Rd (Harvey Jones to Ross Wright)	70,890
2018 Capital	King St Cycling Facility	120,240
2018 Capital	Lambs Rd (Hwy2 to Concession St E)	1,947,882
2018 Capital	Sidewalk - RR 34 /Courtice Rd - (Nash Rd to Urban Limit)	16,696
2018 Capital	Sidewalk - RR 57 Multi-use Trail - Aspen Springs to Hwy2)	15,000
2018 Capital	Intersection Improvements - Green Rd @ Boswell	121,096
2018 Memo	Port Darlington subdivision Rd (Port Darlington to east)	140,928
2018 Operating	50% North Newc Drainage Study	11,500
2018 Operating	Eng - design	21,141
2019 Capital	Nash Rd (Future Clarington Blvd)	20,155
2019 Capital	Middle Rd reconstruction (Con Rd 3 to urban limit)	186,750
2019 Capital	Baseline Rd Reconstruction (Haines to Lambs Rd)	68,980
2019 Capital	Baseline Rd Reconstruction (Mearns to Haines)	63,240
2019 Capital	Baseline Rd Structure (W of Green Rd)	22,120
2019 Capital	Hancock Rd Box Culvert (S of Nash rd)	69,444
2019 Capital	George Reynolds Dr Extension	2,350,000

Municipality of Clarington
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Schedule D Report
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Committed Amounts From Prior Years' Budgets and Council Approvals

Year	Project Description	Amount Committed
2019 Capital	Concession Rd 3 Reconstruction (Middle to Gimblett St)	95,262
2019 Capital	Lambs Rd Interchange @ Hwy 401 - Environmental Assessment	84,671
2019 Capital	Nash Rd Rehabilitation & Bicycle Facilities (Solina Rd to Hancock Rd)	69,632
2019 Capital	Queen St Extension (St.George to Frank St)	20,000
2019 Capital	Baseline Rd Reconstruction (Trulls Rd to Courtice Rd)	2,977,056
2019 Operating	Eng - design	72,500
2019 Operating	50 % North Newc Drainage Study	11,500
2020 Capital	Streetlighting - Hwy#2 to 150m N of Stevens Rd	80,000
2020 Capital	Longworth Oversizing (West Urban Limit to Green Rd)	162,000
2020 Capital	Rudell Rd Reconstruction	1,245,000
2020 Capital	Lake Rd Extension (Cul-de-sac to Bennett Rd)	170,219
2020 Capital	Sidewalk - Hwy#2 (E of Clarington Blvd to RR57) South Side	135,000
2020 Capital	Sidewalk - Bloor St (Townline Rd S to 415m Easterly) South Side	30,000
2020 Capital	Sidewalk - RR17 (Mill St to CPR) East Side	253,549
2020 Capital	Sidewalk - Trulls Rd (Avondale Rd to Hwy#2) East Side	30,000
2020 Capital	Sidewalk - Active Transportation Master Plan	70,000
2020 Capital	Sidewalk - RR57 Multi-use Trail - CPR Bridge to Stevens Rd	120,000
2020 Capital	SWM Pond - Technology Park	1,595,014
2020 Operating	Eng - design	75,000
CL2016-17	Pavement Rehabilitation -Green Road cycling lanes [DC -project #25] - trsf UECF from Trulls Rd for CL2016-17	12,003
PO#10021	CIMA-Clarington Ponds/Clarnew, Newc & WestSide, Bow [50% Prof fees tax levy]	5,068
PO#8394	Eng - design - CIMA/Longworth Ave W. EA [50% Prof Fees Res]	446
2020 Capital	Streetlighting - Hwy#2 to 150m N of Stevens Rd	148,000
2021 Capital	Baseline Rd (Lambs to Bennett)	193,000
2021 Capital	Lambs Rd (Baseline to 275m N of Baseline)	49,710
2021 Capital	Darlington Blvd (South limit to Hwy2)	1,183,488
2021 Capital	Longworth Ave @ Green Rd intersection	650,000
2021 Capital	Green Rd (Harvey Jones to Longworth)	375,345
2021 Capital	Bloor St - Multi-use Path	240,000
2021 Capital	Hwy #2 Courtice Streetscape	28,800
2021 Capital	Various Erosion Protection Works	23,867
Trsf from RR57 Multi Use Trail	King St Cycling Facility	37,500
2022 Capital	Bowmanville Ave Streetlighting (Baseline to Aspen Springs)	330,000
2022 Capital	North Scugog Crt (Dan Sheehan to Conc Rd 3)	52,973
2022 Capital	Conc Rd 3 (Bowmanville Ave to Middle Rd)	84,780
2022 Capital	Green Rd Roundabout	72,450
2022 Capital	Courtice Shores Tunnel	7,000,000
2022 Capital	Hancock Rd (Hwy#2 to Nash Rd)	47,458
2022 Capital	Nash Rd (50m E of Harryt Gay Dr to Hancock Rd)	63,288
2022 Capital	Bowmanville Ave MUP	454,496

Municipality of Clarington
Development Charges Reserve Funds Statement
For the 2022 Year

Schedule D Report
FSD-013-23

Committed Amounts From Prior Years' Budgets and Council Approvals

Year	Project Description	Amount Committed
2022 Capital	Bowmanville Ave Sidewalk	210,000
2022 Capital	Liberty St Sidewalk (Longworth to Conc Rd 3)	330,000
2022 Capital	Prestonvale Sidewalk (230m N to Bloor St)	80,000
2022 Capital	Hancock Rd Sidwalk (Hwy#2 to 275 m S of Nash Rd) West Side	36,500
2022 Capital	Streetscape - Newcastle	207,240
2022 Capital	Various Erosion Protection Works	133,340
2020 Capital - Trsf from 585 DC Operations	Bowmanville Cemetery expansion - design & construction	810,885
2021 Capital - Trsf from 585 DC Operations	2021 Fleet New Roads	1,806
2022 Capital - Trsf from 585 DC Operations	2022 Fleet New Roads	307,372
Add'l Funding PS-018-22 Trsf from DC Operations	Bowmanville Cemetery expansion - design & construction	22,657
Total Committed: \$		27,373,597
Total Commitments to Development Charges Reserve Funds		\$ 33,525,460